Interdisciplinary research at the science-policy interface

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Introduction 6

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How can we better organize and publish meaningful research to help us better understand and 7 respond to the global environment problems we face? This chapter provides suggestions for suc-8 cessful interdisciplinary research on international environmental politics, based on a review of 9 published and unpublished works in the field. Usable science and knowledge is essential for 10 devising effective environmental policies to address major global environmental threats, includ-11 ing climate change (see Chapter 28). Most policy analysts believe that better public discourse 12 and elite deliberations require reliable knowledge that is accurate and socially legitimate (Haas 13 2004; Mitchell et al. 2006). Accurate knowledge in the environmental domain must be inter-14 disciplinary in order to capture the complex array of interactions between social and physical 15 activities that give rise to global environmental threats. Legitimate knowledge must enjoy a 16 social pedigree, which in practice is often the peer-review process. For example, the 17 Intergovernmental Panel on Climate Change (IPCC) requires that all information that it pres-18 ents be published or accepted in peer-reviewed journals and books. While this requirement 19 leads to a lag in the dissemination of scientific knowledge to policy making, it does enforce the 20 legitimacy of the knowledge that is being presented. Consequently, despite efforts by "climate 21 denialists" to delegitimize climate change science over the last several years in the United States 22 and the United Kingdom, the integrity of the climate change science was ultimately upheld by 23 the courts and high-level oversight panels in each country. 24

Many scientists are frustrated that their work is not readily recognized in the policy 25 community(Hulme 2009; Schneider 2009; Bradley 2011). One recent approach to science 26 communication focuses on the rhetorical presentation of science and the psychological factors 27 that influence its reception (Boykoff and Boykoff 2004; Leiserowitz et al. 2006; Boykoff 2011). 28 Others look at the political constraints operating on governments that impede the reception of 29 new information which may require costly new measures (Hulme 2009), or from entrenched 30 domestic interests in the United States (Oreskes 2007; Schneider 2009; Oreskes and Conway 31 2010; Bradley 2011). In this chapter we focus on the instrumental means by which usable 32 knowledge is generated and circulated (see also Chapter 17). Elsewhere Haas has argued that 33 34 credible science is provided by epistemic communities (Haas 2001, 2004, 2004, 2007). Here we

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Droth



1 focus on the published medium by which epistemic communities may better make their voices

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2 heard in the public discourse. We draw largely on experiences from published and unpublished

3 manuscripts from the MIT Press series on Science, Politics and the Environment, which has

4 published 18 edited and multiauthored interdisciplinary volumes on climate change.

The need for interdisciplinary knowledge about global environmental threats

7 Although the causes and effects of global environmental problems tend to be multidisciplinary and interdisciplinary, modern scholars too often are disciplinary. The complexity of environmen-8 tal issues - in terms of the number of and interactions among variables, the length of causal 9 chains, and the extent of interactions across time, space, and scale - requires insights from mul-10 11 tiple disciplines to capture accurately the extensive and multiple understandings of their causes, causal mechanisms, and effects (Price 1992; Jacobson and Price 1990; Wiman 1991; Consortium 12 for International Earth Science Information Network (CIESIN) 1992; National Research 13 Council 1999a; Brewer and Stern 2005; Biermann 2007). Despite this, most scholars are trained -14 and often continue to think - in ways that are strongly disciplinary. As Gary Brewer cleverly 15 quipped, "the world has problems, but universities have departments" (Snow 1962; Brewer 1999: 16 328). Addressing this disconnect between the problems we face and the solutions we offer is akin 17 to reconciling different "epistemic cultures," i.e., the habits and beliefs associated with different 18 academic disciplines (Knorr-Cetina 1999). Given this, how can we better organize and publish 19 meaningful research to help us better understand and respond to the global environmental prob-20 lems we face? (See also Chapter 5.) 21

Since environmental problems emerged on the scholarly agenda in the 1970s, academics 22 have debated the proper way to analyze their causes and effects. Alvin Weinberg, in 1972, called 23 for "transdisciplinary" work that went beyond single discipline studies of environmental issues 24 (Weinberg 1972). Others promoted the virtues of multidisciplinary work that drew on various 25 disciplines. Tribe and colleagues noted that variation in analyses of a given environmental prob-26 lem was likely to reflect, in large measure, the disciplinary values and perspectives of the analysts 27 rather than real variation in the problem unless an interdisciplinary approach was used to help 28 those from different disciplines converge on common values and methods (Tribe et al. 1976). 29 Integrated assessment modelers, particularly in Europe in the 1990s, frustrated by their lack of 30 influence on policy-makers, argued for interdisciplinary work that included policy-makers and 31 stakeholders at the outset. Indeed, some have argued that environmental complexity exceeds the 32 limits of traditional policy analysis and can only be meaningfully addressed through dialogues 33 among such diverse groups (Ravetz 1986; Funtowicz and Ravetz 1991, 2001; Kasemir et al. 2003) 34

35 Training environmental scholars

Views about the proper training of environmental scholars have changed significantly over time, 36 with corresponding changes in terminology from "generalists" to "multidisciplinary," "interdisci-37 plinary," "transdisciplinary," and "sustainability" scientists. During the 1960s and 1970s, people 38 sought to help graduate students become generalists by training them in several aspects of the 39 multiple fields needed to meaningfully contribute to our understanding of a problem. This 40 approach ran into two problems. First, were institutional incentives: universities lacked tenure 41 track jobs for such individuals, either failing to hire them or placing them in programs (rather than 42 departments) in which they trained few if any graduate students who could reproduce, develop, 43 and refine their ideas. Second, were individual capacities: as the number, magnitude, and technical 44

nature of environmental problems grew over time, it soon became clear that few individuals couldmaster the array of tools and scope of knowledge to conduct environmental research.

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By the 1980s, *multidisciplinary* had become the professional mantra, largely in response to the 3 institutional incentive and individual capacity problems mention above. This approach saw the 4 answer as building teams of scholars from diverse social science disciplines who individually could 5 receive tenure and promotions within existing university structures but who collectively could 6 shed better light on the complex environmental problems in question (Keohane and Ostrom 7 1995; Young 1997, 1999; Miles et al. 2002; Young et al. 2008). It was hoped that teams com-8 9 posed of individuals well versed in their own disciplines but interested in working with those from other disciplines could generate better insights by creating analytic synergies and identify-10 ing and removing disciplinary blind spots. 11

During the 1990s, this multidisciplinary perspective transitioned into an *interdisciplinary* one 12 that sought to bridge the disciplinarian chasm that traditionally divides the social sciences from 13 the natural sciences and engineering (Social Learning Group 2001a, 2001b; Miller and Edwards 14 2001; Schellnhuber et al. 2003; Jasanoff and Martello 2004) This shift urged greater collabora-15 tion across this chasm in an effort to progressively remedy the problem that social scientists often 16 got the natural science wrong and natural scientists and engineers often got the social science 17 wrong, with either error posing the risk that the science would be wrong and/or irrelevant to 18 policymakers. 19

Throughout this period and into the 2000s, policymakers demonstrated an increasing desire 20 for "usable" science that was not only ecologically sound but was also politically, economically, 21 and sociologically informed while scholars demonstrated an increasing desire to contribute to 22 policy debates and a frustration that their work so rarely did-so. Both as a reflection of, and 23 contributor to, these trends, increasing attention was paid to those who were calling for transdis-24 ciplinary work. Such work sought to generate new theoretical frameworks for understanding 25 social-ecological relationships rather than, as earlier work was accused of doing, simply trying to 26 better understand the causes and effects of particular social-ecological problems (Jasanoff 2003, 27 2004; Kasemir et al. 2003; Brewer and Stern 2005). Such an approach aspires to forging a new 28 theoretical framework for understanding environmental complexity that is drawn from a hands-29 on dialogue between practitioners, civil society advocates, and active scientists across the full 30 spectrum of natural and social sciences and humanities. It also cautions against the hubris of a 31 physics-based nomothetic approach to knowledge cumulation, rather focusing on deeper under-32 33 standings of specific important problems through participatory learning.

Some recent scholars have called for interdisciplinary, international research teams that 34 encompass not only academic researchers but also policymakers under an umbrella of 35 Sustainability Science (Gallopin 2006; Kates et al. 2001; see Chapter 15). In this view, for inter-36 37 disciplinary research to be successful, it must involve individuals from a range of disciplines, each of whom is well trained in their own discipline; has some familiarity with the core concepts of 38 other relevant disciplines; and is skilled in making the core concepts of their discipline accessible 39 to other scholars, policy-makers, and stakeholders. Assembling teams of such scholars is thought 40 to promote progressive research that generates new knowledge and new frameworks of under-41 standing that could not, or would be unlikely to, emerge from a single discipline's perspective. 42

The US National Academy of Sciences, in a series of reports initiated in the early 1990s, proposed a division of labor for socio-ecological research. In the National Academy's rubric, the social sciences can help explain the causes (or driving forces) of human behaviors that lead to global environmental change. The social sciences can also help explain the process by which societies and decision-makers respond to identified threats and thus help better understand the likelihood, means, and conditions that foster or inhibit alternative collective responses. The

natural sciences can help explain how problems unfold and identify goals for sustainable 1 responses. In turn, different disciplines can contribute in ways that relate to their core concepts: 2 power and institutions from political science, markets and price signals from economics, public 3 opinion and social attitudes from sociology and political science, local knowledge and organiza-4 tion from anthropology, issues of law and enforcement from legal scholars, and the like. Similarly 5 distinct fields of natural science can contribute insights into the behavior of different types of 6 ecosystems (Rayner and Malone 1998; National Research Council 1999b; Biermann 2007). 7

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Such calls for interdisciplinarity, of whatever sort, complement rather than replace more 8 traditional disciplinary efforts. A full understanding of socio-ecological systems will always 9 require the deep disciplinary research that stays within more traditional disciplinary boundaries. 10 For instance, in political science, Institutions for the Earth (Haas et al. 1993), a team-based project 11 undertaken by political scientists, looked at the question of how international institutional 12 13 design can improve the management of shared ecosystems, as well as some international public goods (see Chapters 8 and 9). It found that institutions that enhance cooperation, concern, and 14 capacity were more likely to yield beneficial results than those without. Other groups of political 15 scientists have confirmed that regimes with organized scientific involvement (epistemic com-16 munities) yield more comprehensive regulatory commitments and also better environmental 17 outcomes than those without (Andresen et al. 2000; Miles et al. 2002; Haas 2007; Biermann and 18 19 Pattberg 2012; see Chapter 17).

Conducting effective environmental policy research 20

How can effective research on global environmental issues be conducted? A key conclusion 21 from this review of the philosophy of science for socio-ecological research suggests at the very 22 least that meaningful work is best performed by teams of scholars. Several recent books have also 23 tried to develop some heuristics for effective environmental policy research (Benda et al. 2002; 24 Bergmann et al. 2005). Our judgments are based on our experiences as authors, as participants 25 in interdisciplinary research projects, as editors of journals and book series, and as peer reviewers 26 for journals, publishers, and foundations. 27

For present purposes, we consider research as effective when it provides new insights into the 28 causes or consequences of global environmental problems in ways that foster, in the short or 29 long term, human society's ability to mitigate or adapt to those problems. Achievements in this 30 realm can be observed (if not measured) by reference to the degree that research: 31

- is published in peer-reviewed journals or with university presses, 32
- trains new scholars, 33
- leads policy-makers and stakeholders to accept new understandings of a problem and 34 35

respond in more effective ways to mitigate or adapt to those problems.

The results of most past collective research projects in the global environmental politics arena, 36 37 usually published as edited volumes, have tended to involve multiple chapters written by different, often multiple, scholars from various disciplines and countries. Such volumes often include 38 authors at different career stages, from graduate students to senior professors. Building on our 39 distinctions above, we distinguish two classes of research: interdisciplinary projects involving 40 scholars from distinctly different disciplines including both social and natural scientists; and mul-41 tidisciplinary projects involving scholars from a single discipline or a narrow range of cognate 42 disciplines within the social (or natural sciences), such as political science, sociology, law, and 43 economics (Choucri 1993; Winter 2006). 44

To date, most published work has been multidisciplinary. Interdisciplinary work is more dif-1 ficult to achieve, as discussed below, because of the difficulties in spanning disciplinary cultures 2 and vocabularies. In general, while these efforts highlight insights from individual disciplines 3 about a problem they fail more generally to integrate them into a more coherent picture or even 4 clearly to articulate the compatibility or tensions between different approaches (Cebon et al. 5 1998; Social Learning Group 2001a, 2001b). In short, truly interdisciplinary work remains in its 6 infancy with considerable room for improvement. To foster progress in that venture, the fol-7 lowing section reflects our thoughts for improving, and publishing, both multidisciplinary and 8 interdisciplinary work on global environmental problems. While successful multidisciplinary 9 and interdisciplinary work may generate new integrated wisdom, it may also reveal uncertainties 10 and fundamental differences in understanding between actors and disciplines. 11

Droth

12 Applications of interdisciplinarity

Here we provide two exemplars of interdisciplinary books whose findings exceed the conven-13 tional views of single disciplines. Changing the Atmosphere (Miller and Edwards 2001) has ten 14 chapters written by nine authors, ranging from PhD candidates to full professors. The authors 15 come from information sciences, philosophy, social studies of science, biology and climate sci-16 ence. The research was well supported by a variety of grants. This collection was one of the 17 earlier social science investigations of the production and use of climate science for policy. Thus 18 it had a comprehensive introduction providing an overview of the critical social studies of sci-19 ence literature, but lacked a concluding chapter. The empirical chapters demonstrate the greater 20 role of interpretation and uncertainty associated with scientific advice and the IPCC than was 21 generally recognized by hard scientists and policy analysts (see Chapters 17 and 18). It developed 22 the finding that science and science policy does not directly mirror the natural world, but rather 23 that it interprets the world for policy and political consumers in ways that are socially and 24 politically shaped. Thus the effective provision of scientific information requires political and 25 social inquiry about the frames and context with which policy-makers solicit and understand 26 scientific advice. Policy studies need to better understand the degree of distortion involved in 27 the knowledge being delivered, and to focus on the political processes by which choices about 28 knowledge claims are made and the knowledge is itself interpreted by less technically trained 29 policy-makers. 30

31 More recently, Reflexive Governance for Global Public Goods (Brousseau et al. 2012) provides an interdisciplinary investigation of global public goods; an analytic category that includes cli-32 mate change. Reflexive Governance has 15 chapters as well as an introduction and conclusion, 33 written by 21 international contributors, drawn from research fellows, assistant professors to full 34 35 professors, and one government official. Substantively, they range from economics, ecological economics, philosophy, politics, and interdisciplinary training in environment change. The 36 interdisciplinary approach to global public goods complements conventional studies of interna-37 tional public goods that seek to internalize the costs of environmental degradation through 38 hierarchical controls, market arrangements to internalize costs, or institutional arrangements to 39 concentrate the environmental consequences. By studying a number of public goods occurring 40 41 at different scales and with different participants, the authors find that the provision of organized scientific knowledge is capable of educating political actors to change their behavior and take 42 account of environmental externalities which remain economically low cost. In this regard the 43 volume is "reflexive" in documenting knowledge about how knowledge may be usefully inte-44 grated by national-level decision-makers to learn about climate change, and to embark on new 45 policies that are more sustainable. Such collective reflection requires democratic participation, 46

scientific information, and a lengthy social process of deliberation (Dedeurwaerdere et al. 2012:
 316–17; see Chapter 26).

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3 Improving interdisciplinary and multidisciplinary research

4 In our view, conducting and publishing effective research requires that the scholars design the 5 research in ways that meet the three criteria-delineated.

6 Selecting participants

The first step in developing successful interdisciplinary research is the selection of the research 7 team. Individuals should be chosen on the basis of their depth of disciplinary expertise and their 8 ability to communicate clearly about their discipline with those from other disciplines. 9 Individuals also should be chosen to create an "expert team" rather than a "team of experts." An 10 expert team consists of a set of scholars who have individual skills but also, collectively, represent 11 the range of disciplines necessary to accurately evaluate and analyze the environmental problem 12 in question and who also have the interpersonal skills that help a team run well. These include 13 the ability and willingness to provide honest yet constructive feedback to others, to listen and 14 respond quickly and well to such feedback from others, and to contribute to the project's over-15 all goals, especially when that means altering individual research approaches and processes to 16 foster those goals. 17

In addition, several benefits arise from having multiple ranks represented within a team. 18 Junior scholars benefit from the explicit and implicit training and mentoring from more senior 19 scholars with more extensive and varied experience who can demonstrate various solutions to 20 the inevitable problems that arise in collective research. Senior scholars benefit from the intense 21 exposure to and interaction with those trained in the most current research and methodological 22 developments and by being challenged to respond to, rather than merely read about, alternative 23 perspectives on various issues. Such interactions may help overcome the theoretical myopia that 24 can develop in senior researchers who have worked within their own traditionally defined 25 boundaries for most of their careers (see Chapters 3 and 4). 26

There are several obstacles to building such a team. One is that most networks of scholars are 27 built within rather than across disciplines. Most scholars' networks include those who went to 28 graduate school together and those who meet by going to the annual conventions of their own 29 discipline. Institutional incentives reinforce the need to write papers that will be published in 30 one's own discipline's journals and to "build a reputation" in that discipline and discourage the 31 time "wasted" going to conferences, engaging in collaborations, and networking with those 32 33 from other disciplines. The challenge is to identify and recruit people who either have found ways to achieve traditional measures of disciplinary success while retaining both the time and 34 inclination to engage in interdisciplinary work or have found less traditional research trajectories 35 in places such as the Santa Fe Institute. 36

We believe that policy-makers and stakeholders can make significant contributions to inter-37 disciplinary research teams. One useful model involves having policy-makers and stakeholders 38 39 involved in initial research project meetings to ensure that the research questions are framed in ways that promote salient research results that stand some chance of contributing to upcoming 40 policy decisions in ways that are sensitive to existing political, financial, and social constraints 41 and perspectives (Mitchell et al. 2006). Briefing these policy-makers and stakeholders at regular 42 intervals during the research process also allows for "course corrections" that can improve the 43 "uptake" of the ultimate conclusions without making them susceptible to the influence of these 44

groups. An obstacle that may need to be overcome exists in the relatively brief job tenure and
demanding time schedule of individual policy-makers and civil society members. Thus involving individuals in such an enterprise runs the risk of discontinuities as members drop off and
replacements bring in new agendas. Having briefing sessions with a broader community at the
beginning and end of the research process, rather than relying directly on a cadre of individuals,
offers an alternative solution.

Droth

Finally, we believe there is a "Goldilocks" problem in terms of team size. Interdisciplinary teams, to be successful, must contain sufficient expertise to address the array of perspectives and disciplines that can contribute to analyzing the problem in truly interdisciplinary ways. At the same time, teams that exceed 10 to 15 individuals can present a range of cost and logistical problems that can prove challenging for the organizers and can undermine team members' sense that their contributions are crucial to the team goals.

13 Building a team

Once participants have been selected, the next step in effective interdisciplinary research is 14 building a team. Perhaps most important to doing so is the need to develop effective commu-15 nication among team members, taking time to understand both the terminology and perspec-16 tives of the other scholars involved. Different disciplines can use the same word or phrase to 17 mean completely different things and, at times, can use different words or phrases to mean the 18 same thing (consider the difference in what a "climate regime" means to an atmospheric scien-19 tist and a political scientist). Equally important, but often harder to get at, are the more subter-20 ranean assumptions, methodologies, and "ways of thinking" that are deeply embedded in each 21 discipline. Without intending to stereotype, economists may be more comfortable monetizing 22 certain human values, physicists may see the world in more mechanistic terms; anthropologists 23 may be less comfortable generalizing across different cultures, etc. Mutual understanding of and, 24 equally important, respect for, these "cultural differences" requires an ongoing process that tends 25 to require considerable in-person interaction and may take a year or more. Open and explicit 26 discussions of disciplinary semantics and methodologies can help identify often broad and deep 27 divergences in outlooks and approaches. Such efforts are crucial to development of a common 28 but integrated understanding of the environmental problem that the scholars seek to understand. 29

The success of "team-building" also requires explicitly and directly addressing the task of 30 designing an internally consistent framework that accurately and usefully integrates the different 31 disciplines and perspectives of the scholars involved. When such efforts are undertaken and 32 succeed, truly interdisciplinary work can emerge that creates synergies from the contributing 33 scholars. When such efforts fail, edited volumes whose chapters nominally address the same 34 problem may prove quite non-cumulative, with insights from many chapters being ignored, 35 misunderstood, or not taken advantage of with the result that meaningful communication across 36 disciplines fails to emerge. 37

Overcoming these problems often benefits from strong editorial leadership that develops 38 39 support for, and if necessary imposes, a common framework for analyzing the problem, either with all contributing scholars applying the same framework or each scholar accurately using 40 their own disciplinary tools to contribute to the overall framework. Procedurally, this often 41 requires frequent face-to-face meetings throughout the course of the research project - and 42 often more meetings than seem necessary - to develop a coherent common framework, to 43 ensure collective understanding of that framework, to foster consistent application of that frame-44 work within individual chapters, and to develop careful cross-chapter insights as the project 45 moves toward conclusion. 46

¹ Developing coherent and collective findings

To ensure a project generates strong interdisciplinary insights and presents them in a coherent 2 manuscript requires iterative interactions among those contributors analyzing the individual 3 cases and the editors developing the collective conclusions. Reinforcing the need for "strong 4 leadership" noted above, the need for a strong leader or team of leaders becomes particularly 5 important as a project moves to completion. These individuals must, from the outset, clarify 6 both the standards and deadlines they will use for including or excluding chapters in any final 7 published manuscript. Projects are too often delayed by one or two scholars who deliver their 8 manuscripts late or provide manuscripts of demonstrably lower quality than others planned for 9 inclusion. Although telling a team member that their contribution will not be included is 10 unlikely to be pleasant for either party, they are easier when the criteria for such a decision have 11 been delineated and understood at the outset. Letting a project be held hostage by those who 12 miss deadlines or fall short of the group's agreed-upon standards does a disservice to all the other 13 team members. In case honoraria are involved, payments should be staggered to ensure success-14 ful iterated editing of drafts. 15

Beyond these logistical points, the editors of collective volumes owe an obligation to their 16 contributors to engage in the careful cross-case comparisons that are necessary to identifying 17 common patterns and themes and to deriving both backward-looking conclusions and forward-18 looking conjectures. Editors should plan on blocking out the requisite three to six months of 19 time needed to carefully read the contributed analyses, identify and write up interesting patterns, 20 analyze the comparisons carefully, have their findings reviewed by all-contributing authors, and 21 revise the conclusions and introduction so that they simultaneously meet the goals of abstracting 22 from the individual cases without doing injustices to the empirical evidence from those cases. 23

24 Training scholars

Beyond their intellectual benefits, interdisciplinary research projects that contain both senior and 25 junior scholars provide excellent opportunities for mentoring. In-person interactions as well as 26 those by phone or email, provide excellent opportunities for senior scholars to advise junior schol-27 ars on "threading the needle" of conducting research that is publishable in disciplinary journals and 28 fosters professional advancement, that contributes to interdisciplinary understanding of important 29 environmental problems, and that helps stakeholders and policy-makers improve human responses 30 to the environmental problems being studied. Equally important, relationships that develop over 31 the two- to ten-year timelines common to such projects provide the basis for respected senior 32 scholars to write compelling letters of recommendation for interdisciplinary junior scholars 33 seeking jobs or promotion in a world that remains, unfortunately, highly disciplinary. 34

These training and mentoring benefits can be fostered, especially for junior scholars, by devel-35 oping a common team identity. This can be promoted by having a central institutional home for 36 the research team, with a critical mass of PhD candidates, post-docs, and faculty that can interact 37 regularly over the course of two or three years. Where such intensive interactions are not possible, 38 ensuring that dedicated research team meetings are combined with more ad hoc meetings 39 involving those team members that happen to be at annual conventions, particularly when team 40 findings are presented at those meetings, can help considerably. Annual "retreats" at relatively 41 isolated locations can also improve team esprit de corps and promote possibilities for following 42 up themes more carefully than can occur in briefen more structured settings and can also facili-43 tate more serendipitous interactions with benefits in terms of concept formation, analytic 44 insights, and development of future collaborations. 45

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¹ Crossing the academic–policy divide

A crucial aspiration of many scholars involved in studying socio-ecological systems is to have 2 their scholarship contribute to the mitigation and resolution of specific environmental problems 3 and, more generally, to the improvement of the relationship humans have with the natural 4 world. Yet understanding the conditions under which and processes by which good scholarship 5 becomes usable and used knowledge remains a poorly understood element of socio-ecological 6 work (Mitchell et al. 2006). Indeed, the current popularity of Sustainability Science reflects, at 7 least in part, an effort to improve the ways socio-ecological scholarship is produced and pre-8 sented to make it more usable and thereby overcome existing political disinterest and resistance 9 that fail to lead to usable knowledge actually being used. 10

In the short term and at an initial level, scholars can increase the contribution they make to 11 policy by self-consciously attempting to understand, and conduct their research in ways that 12 reflect and respond to, the political and policy opportunities and constraints that often are the 13 cause of scholarly irrelevance. Research often fails to be "salient," in the sense of being relevant 14 to current policy decisions - it comes in before the policy recommendations being offered have 15 any chance of success or after the policy "window of opportunity" has closed (Kingdon 2003; 16 Mitchell et al. 2006). Equally important, scholars often confuse what "should be" the constraints 17 and opportunities with what are those constraints and opportunities. In this vein of "small 18 changes," it certainly also makes sense for scholars to carefully develop "summaries for policy-19 makers," to provide policy briefings to those working on the issue, and to entertain the wide 20 range of other opportunities to communicate with and provide inputs to policy-makers and 21 decision-makers. Dual conclusions, aimed at academic researchers and policy-makers, also seems 22 like an imaginative technique (Miles et al. 2002). 23

24 Conclusion Ot for distributi

The ability for scholars to have a larger and more long-lasting influence with policy-makers and 25 stakeholders requires a deeper change in how research is conducted. Notions of "co-production" of 26 knowledge and of "adaptive management" involve ongoing interactions among scholars (both natu-27 ral and social scientists), policy-makers, stakeholders, and resource managers (Jasanoff 2004). In this 28 model, the sequestered generation of knowledge by scholars that is published and handed off to 29 30 policy-makers and others in policy briefings is replaced by efforts to build social institutions that involve relatively frequent interactions over several years in which trust and understanding can 31 develop in ways that are designed to avoid political pressures influencing scientific findings while, at 32 the same time, ensuring that political constraints are recognized as creating important boundaries 33 within which policy recommendations must fall (even if, over the longer term, those boundaries 34 themselves may be subject to change). Such co-production institutions allow policy-makers and 35 stakeholders to realize the value of, and better understand natural and social science insights; provides 36 managers with better insights into novel techniques for addressing their day-to-day problems; and 37 helps scholars have a better sense of existing policy constraints and opportunities and why they exist. 38 These approaches are likely to be more challenging, more time-consuming, and slower to 39 "bear fruit" than more traditional strategies of publishing scholarship and hoping it has influ-40 ence. But they offer the promise of allowing cholars to have significantly more influence than 41 they would otherwise. Such strategies also require scholars to think carefully about how they 42 maintain their scientific impartiality and credibility while improving their policy-relevance, 43

44 what Stephen Schneider has called the "double ethical bind" of being politically effective while

45 being scientifically accurate and honest (Russill 2010).

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